Teaching Plan

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Title	Auc	tion of Pollution Permits
Instructional	\triangleleft	To show using a market-based program to distribute right to pollute can
Objectives		give pollution makers incentive to find the least costly way to reduce
		pollution.
	>	To show using a market-based program to distribute right to pollute is
		the most efficient way to decide who can produce pollution and who
		should reduce pollution.
Keywords and	>	Pollution permits
Concepts	>	Auction
Illustrated		
Needed Time	>	A double-lesson period, 65 minutes in total

Sessions		Details	Time Spent
Activity/	1.	T: Many industries produce pollution. In order to have a	10 mins
Announcement		better environment, governments usually make laws to	
		restrict the amount of pollution. How should governments	
		distribute the right to pollute? How firms will react to the	
		restriction?	
	2.	T: Today, you will play a role of a firm owner and see how	
		to react to your government pollution restriction policy.	
		You class will be divided into ten groups. Each group	
		represents an electricity company. Initially, every company	
		has a right to produce 5 Megawatts of electricity every	
		year. The market value of one Megawatt of electricity is	
		\$1,000,000. Note that producing one Megawatt of	
		electricity emits 100 tons of sulfur dioxide (SO2), so every	
		year each company emits 500 tons of SO2 while producing	
		5 Megawatts of electricity. Totally, these ten electricity	
		companies emit 5000 tons of SO2 each year. Now,	
		government wants to cut down the emission of pollution to	
		60%, that means there should be only 3000 tons of SO2 in	
		this city. In other words, these ten companies can only	
		produce 30 Megawatts of electricity each year in total.	
	3.	T: Government will issue 30 permits. Firm is allowed to	
		produce one Megawatt of electricity by holding one permit.	
		Firstly, government will allocate two permits to each	
		company. Hence, there are ten permits left. Government	

- will auction off these ten permits. All companies can bid for them.
- 4. T: Even without permits, firms can still produce electricity if firms use pollution abatement equipment to reduce SO2.
- T: Besides, government allows firms to resell their permits, which is forbidden in the past. Therefore, firms can also produce more Megawatts of electricity by buying more permits from other firms.
- 6. T: I will randomly give you some information of a company which will be your group's firm. The information includes your firm's marginal cost and marginal revenue of producing electricity (in Megawatt) and the marginal cost of using pollution abatement equipment. (Table 1 shows Companies' information. There are five sets of information. Each set will be distributed to two firms.)
- 7. T: You will have five minutes to study your firm's information and decide what you should do after getting two free permits. Then you will have an auction held by the government, i.e. me. You can bid for more permits to produce electricity if you find it is worthy to do so. After the official auction, all firms can buy and sell your permits among yourselves. After that, you can calculate the profit earned from running your firm.
- 8. Give five minutes for students to study their firm's information. Calculating MR MC can help them to know how to make decision in order to earn as high profit as they can. The first two MR MC are the first two marginal profits earned by having two free permits to produce the first two Megawatts of electricity. Hence, the value of the first two permits for a firm is at least equal to the corresponding MR MC. In order to decide how much firms should bid for the third permit, firms should firstly compare the MR MC and the marginal cost of pollution abatement equipment. If marginal cost of pollution abatement equipment is lower, use this as the maximum value (the highest bidding price) of the third permit for the firm; if MR MC is higher, use this as the maximum value (the highest bidding price) of the third permit for the firm.

Some firms may find that they would like to bid for more than one permit in the official auction. However, some firms (Company D1 and D2) may find that it is more profitable to sell their free permits to others rather than producing the first two Megawatts of electricity themselves. Thus, they may sell their permits in the private market. The minimum price should be the marginal profit of the first two Megawatts of electricity.

- T: I will give you a worksheet to record your profit. Make 15 mins record on your worksheet as you auction, you will know the total profit earned by your company at the end of the game.
- 10. T: Now I will hold an official auction for you. I will sell the permits one by one. The upset price of each permit is five million dollars. Each time you raise your hand, the price will be one million higher. Each firm should find one person as a representative to raise hand. The auction will last for at most 15 minutes even not all permits can be sold off. (Teacher should post Table 2 on board and keep record of all successful transactions on the table.)
- 11. (After the auction) T: You can resell or buy permits among 10 mins yourselves. I will give you some blank A4 papers and makers. If you want to sell your permits, please write down your selling price on the A4 paper and then hold it up to let all other firms read it. Buyers can go to the sellers and bargain with them if you want. If your transaction succeeds, buyer should come out and tell me your Company name, the Company name of your seller and your buying price, so I can record it on Table 3. You will have at most 10 minutes to resell or buy permits among yourselves.
- 12. (After 10 minutes) T: Before discussion, let's finish by 5 mins calculating your total profits. See which firm can earn the highest profit. 20 mins

13. Discussion:

- 13.1. Which firms bought permits in the official auction? Why did you do so?
- 13.2. Which firms bought permits from other electricity companies? Why did you do so?

- 13.3. Which firms sold permits to other electricity companies? Why did you do so?
- 13.4. Did any firms go out of business, and if so, why? (Companies go out of business if they find that they earn more by selling all the permits to others than running the businesses themselves. Company D1 and D2 are more likely to do this.)
- 13.5. If government had not used market-based approach to get the 40% pollution reduction, but only had given every company three permits without allowing private market for permits, what different results would have been? In term of social efficiency, which method is better? For companies themselves, which method is better? (Market-based approach is better for both companies and society. It allocates permits more efficiently. Those firms with lower production costs, that means they can produce efficiently, and produce more more under market-based approach.)
- 13.6. Do market-based pollution control methods give any incentive for firms to develop lower cost methods for pollution abatement? Do command-and-control methods provide the same incentives? (Only market-based pollution control methods can give incentive.)
- 13.7. Give examples of some events that would
 - a. lower the price of emission permits. (Such as an improvement in technology which reduces emissions.)
 - b. raise the price of emission permits. (Such as an increase in demand for the product being produced by the polluting firms or there is entry of new demanders, e.g. private environmental groups who wish to buy permits to reduce the total amount of pollution generated.)

Role of	>	Facilitator	
Teacher	>	Auctioneer	
Tools	λ	Print out enough Table 1 (One for each firm)	

	➤ Print out enough worksheets (One for each firm)	
	Print out and enlarge Table 2 and 3 for posting on board to	
	keep record	
	➤ Prepare enough A4-sized papers (At least 2 for each group)	
	Markers (One for each group and the teacher)	
References	Sources:	
	➤ Hazlett, Denise. 1995. "An EPA-Style Auction of Pollution	
	Permits". Classroom Expernomics. Vol 4 (1).	
	➤ Yandell, Dirk. 2002. "Pollution Rights Trading Experiment".	
	Using Experiments, Cases, and Activities in the Classroom:	
	Prentice Hall.	

AppendixMaterials for TeacherTable 1Information of CompaniesTable 2Record of the Official Auction for PermitsTable 3Record of the Private Market of Permits

Worksheet Profit Record Worksheet